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230904Z AUG 84
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC 8969
INFO AMEMBASSY ROME
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ROME FOR FODAG

E.O. 12356: N/A

PAGES: SREF, WFP, PK, AF

SUBJECT: WFP OVERVIEW, JUNE 1984

REF: (A) ISLAMABAD 15446; (B) ISLAMABAD 11783

1. SUMMARY. DISTRIBUTION OF WHEAT FOR AFGHAN REFUGEES FOR THE MONTH OF JUNE WAS DOWN CONSIDERABLY FROM PREVIOUS MONTHS. WHEAT ARRIVALS AT KARACHI PORT INCREASED SIGNIFICANTLY AND WHEAT IS BEING SHIPPED DIRECTLY TO THE NWFP AND BALUCHISTAN BECAUSE OF A REDUCTION IN GOVERNMENT STOCKS RESULTING FROM THE POOR 1983/84
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HARVEST. THE TIGHT DOMESTIC WHEAT SITUATION HAS NOT YET AFFECTED THE REFUGEES BUT MIGHT POSSIBLY DO SO. WFP HAS SUBMITTED A SECOND LETTER OF UNDERSTANDING RE THE 1984 PROGRAM TO THE GOP LISTING AVAILABLE TONNAGES OF COMMODITIES WITHOUT REFERENCE TO POPULATION SIZE OR A SPECIFIC DAILY RATION, AND TELLING THE GOP TO EXPECT ABOUT 400,000 MT OF WHEAT IN CY 84. PORT CONGESTION HIGHLIGHTS THE NEED FOR AN EARLY AGREEMENT BY THE GOP AND WFP ON THE 1984 AND 1985

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PROGRAMS AND FOR WFP SHIPPING SCHEDULE. END SUMMARY.

2. PLEDGE POSITION AND COMMODITY STATUS.
THE MOST RECENT WFP MONTHLY REPORT DESCRIBES ACTIVITIES THROUGH END OF JUNE 1984. THE STATISTICAL PORTION OF THE REPORT CAN BE SUMMARIZED AS FOLLOWS FOR COMMODITIES SUPPLIED THROUGH THE WFP. THE REPORT CONTINUES TO USE JANUARY 1983 AS ITS REFERENCE POINT.

WHEAT - VEGOIL - NFDN
(FIGURES IN THOUSANDS OF METRIC TONS)

A. TOTAL AVAILABLE
CARRYOVER PLUS
PLEDGES - - - 718 - 36 - 32

B. TOTAL DISTRIBUTED
TO 6/30/84 - - 656 - 26 - 22

C. BALANCE AVAILABLE
FROM STOCK ON HAND
PLUS UNDELIVERED
PLEDGES - - - 62 - 10 - 10

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D. DISTRIBUTION
COVERED FOR 2.2
MILLION RATIONS
UNTIL - - 8/26/84 - 11/25/84 - 11/23/84

3. JUNE COMMODITY RECEIPTS AT PORT AND ISSUES TO REFUGEE CAMPS. EXTRAPOLATING FROM THE JUNE REPORT, PORT ARRIVALS AND ISSUES TO CAMPS ARE AS FOLLOWS. SEE REF A FOR APRIL-MAY DATA AND REF B FOR MARCH DATA.

(FIGURES IN METRIC TONS)
- - - WHEAT OIL NFDN

A. RECEIPTS AT
PORT - JUNE - 57,215 NIL NIL

B. ISSUES TO
REFUGEES - JUNE 31,747 190 267

4. COMMENTS ON THE FIGURES.

A. WFP CONTINUES TO USE 1983 TARGETS FOR MONITORING THE PROGRAM, MONTHLY REPORTING AND CALCULATION OF

NEEDS: 500 GRAMS OF WHEAT, 30 GRAMS OF VEGOIL AND
30 GRAMS OF NFDM PER DAY PER REFUGEE.

B. WHEAT DISTRIBUTION FOR JUNE WAS THE EQUIVALENT
OF 2,087,931 DAILY RATIONS. THIS IS DOWN CONSIDERABLY
FROM THE LEVELS OF APRIL AND MAY (2,260,394 AND
2,313,092 RESPECTIVELY) AND MUCH BELOW THE AVERAGE

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NUMBER OF RATIONS ISSUED DURING THE 17 MONTH
PERIOD, JANUARY 1, 1983 TO MAY 31, 1984 (2,414,066).
VIRTUALLY ALL OF THE JUNE 1984 REDUCTION TOOK PLACE
IN NWFP FOLLOWING THE REENUMERATION WHICH REDUCED
THE OFFICIAL REFUGEE POPULATION BY 412 THOUSAND.

C. 80,000 MT OF NEW WHEAT PLEDGES ARE LISTED IN THE
REPORT ON ACTIVITIES THROUGH THE END OF JUNE.
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THIS INCLUDES 70,000 MT FROM THE U.S. (THE SECOND
TRANCHE OF OUR 1984 PLEDGE), AND 10,000 MT FROM
FRANCE, BOTH UNDER INTERNATIONAL EMERGENCY FOOD
RESERVE (IEFR) COMMITMENTS. MISSION ISLAMABAD
HAS ALREADY BEEN NOTIFIED OF THE SCHEDULED LOADING
OF THE FIRST 32,000 MT OF THIS SECOND TRANCHE
(STATE 237683) WHICH IS EXPECTED TO ARRIVE IN KARACHI
IN LATE SEPTEMBER OR EARLY OCTOBER 1984.

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D. DURING JUNE, 26,510 MT OF WHEAT PURCHASED BY JAPAN IN THE U.S. AS PART OF THEIR PLEDGE, ARRIVED IN KARACHI. ALSO, 24,731 MT ARRIVED FROM THE EEC, AND 10,000 MT ARRIVED FROM THE U.S.

E. DUE TO THE SIGNIFICANTLY INCREASED RATE OF ARRIVAL OF REFUGEE WHEAT IN KARACHI AFTER A LONG PERIOD OF RELATIVE INACTIVITY THE AMOUNT OF WHEAT THAT THE GOP HAS ADVANCED TO THE PROGRAM FELL FROM 203,000 MT AS OF THE END OF MAY, TO 177,594 MT AS OF THE END OF JUNE. THE SIZE OF THE ADVANCE SHOULD CONTINUE TO FALL FOR THE NEXT FEW MONTHS AS ARRIVALS OF WHEAT FROM 1984 PLEDGES CONTINUE. THIS SITUATION IS WELCOMED AS THE GOP IS FACING A TIGHT DOMESTIC WHEAT SITUATION DUE TO THE 12 PERCENT FALL IN THE 1983-84 HARVEST. WE UNDERSTAND THAT THE GOVERNMENT OF THE PUNJAB IS RELUCTANT TO FORWARD WHEAT TO THE NORTHWEST FRONTIER PROVINCE AND BALUCHISTAN TO COVER ADDITIONAL ADVANCES. CONSEQUENTLY MOST OF THE WHEAT NOW ARRIVING IN KARACHI IS BEING TRANSPORTED DIRECTLY TO THE REFUGEE IMPACTED AREAS (INSTEAD OF BEING USED IN THE SIND TO REPLENISH ADVANCES FROM DOMESTIC STOCKS (PRIMARILY FROM THE PUNJAB)). GIVEN THE TIGHT DOMESTIC WHEAT SITUATION, FOODGRAIN ADVANCES FOR REFUGEES IN THE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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F. MONTHS AHEAD WILL IN ALL LIKELIHOOD BE REDUCED. TRANSPORT AND SUPPLY PROBLEMS COULD FORCE THE GOP TO CUT BACK WHEAT SHIPMENTS TO THE REFUGEES IN THE MONTHS AHEAD.

G. VEGETABLE OIL WILL NOT BE AVAILABLE UNTIL THE U.S.-SUPPLIED OIL ARRIVES IN KARACHI IN EARLY SEPTEMBER. MILK POWDER WAS IN SHORT SUPPLY IN JUNE JULY SHIPMENT OF 4,000 MT FROM THE EEC ENSURES SUPPLY FOR SEVERAL MONTHS.

H. THE 1984 PROGRAM. ON INSTRUCTIONS FROM ROME WFP/ISLAMABAD RECENTLY FORWARDED TO THE GOP (SAFRON) A REVISED LETTER OF UNDERSTANDING FOR THE 1984 PROGRAM. THE COMMODITIES LISTED IN THE LETTER OF UNDERSTANDING REPRESENT KNOWN PLEDGES TO WFP FROM IEFR SOURCES WHICH HAVE NOT YET BEEN COVERED UNDER A PREVIOUS LETTER OF UNDERSTANDING. THESE ARE AS FOLLOWS:

| | |
|--------------|------------|
| - WHEAT | 185,000 MT |
| - EDIBLE OIL | 8,200 MT |
| - DSM | 5,800 MT |
| - DATES | 2,500 MT |
| - SUGAR | 1.48 MT |

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WHEAT FROM ALL SOURCES FROM JANUARY THROUGH DECEMBER
1984. NO OTHER COMMODITIES ARE MENTIONED. TAIEB
SSAYEM, THE RECENTLY ARRIVED WFP DEPUTY REPRESENTA-
TIVE, TOLD REFUGEE COUNSELOR THAT SAFRON OFFICIALS
HAD ACKNOWLEDGED RECEIPT OF THE DRAFT LETTER OF
UNDERSTANDING AND PROMISED AN EARLY RESPONSE.
COMMENT. THE FIGURE OF 400,000 MT OF WHEAT IS
SIMILAR TO THE LEVEL OF THE 1983 PROGRAM OF 500 GRAMS
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PER DAY FOR 2.2 MILLION RATION RECIPIENTS. THE
APPROACH OF THE WFP IN THIS LATEST LETTER OF UNDER-
STANDING FOLLOWS WHAT WFP EXECUTIVE DIRECTOR JAMES
INGRAM TOLD DAS DEWEY HE WOULD DO IN HIS JUNE 26
VISIT TO THE DEPARTMENT (SEE STATE 198872).END COMMENT.

6. WFP EVALUATION TEAM REPORT. MISSION HAS OBTAINED
A COPY OF THE "INTERIM EVALUATION SUMMARY REPORT" OF
THE WFP TEAM THAT VISITED PAKISTAN IN MARCH AND APRIL

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1984. WE UNDERSTAND FROM THE NEW WFP DEPUTY REPRESENTATIVE, MR. ESSAYEM, THAT THE DRAFT REPORT HAS BEEN PASSED TO SAFRON FOR COMMENT AND THAT SAFRON HAS IN TURN PASSED IT TO THE PROVINCIAL COMMISSIONERS OF THE AFGHAN REFUGEES FOR THEIR COMMENT. ESSAYEM NOTED THAT HE HAD STRESSED TO SYED MUNIR HUSAIN, CHIEF SECRETARY OF SAFRON, THAT A TIMELY RESPONSE WAS NECESSARY TO FACILITATE THE PRESENTATION OF THE REPORT TO THE WFP COMMITTEE ON FOOD ASSISTANCE (CFA) MEETING IN ROME IN LATE OCTOBER. THE 34 PAGE DRAFT REPORT CONTAINS 15 RECOMMENDATIONS. MISSION WILL SUMMARIZE RECOMMENDATIONS AND COMMENT SEPTEL, AND POUCH COPY TO DEPARTMENT.

7. REFUGEE WHEAT SHIPS FACE CONGESTION IN KARACHI. AS NOTED PARAS 4D AND 4E ABOVE THE LEVEL OF THE ARRIVAL OF WHEAT AT KARACHI HAS PICKED UP CONSIDERABLY AND IS EXPECTED TO CONTINUE THROUGH LATE SEPTEMBER. THE ARRIVAL OF MANY SHIPS DELIVERING APPROXIMATELY 200,000 MT OF WHEAT IN A FOUR MONTH PERIOD IS CAUSING SOME DELAYS IN DISCHARGE AND HANDLING IN KARACHI PORT. TWO VESSELS CARRYING THE 80,000 MT FROM THE U.S. PLEDGE ARRIVED AT KARACHI WITHIN 26 HOURS OF EACH OTHER IN LATE JULY. A VESSEL WAS ALREADY DISCHARGING THE JAPANESE CONTRIBUTION LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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6. PURCHASED IN THE U.S. AT THE BULK GRAIN DISCHARGE WHARF. THERE ARE SIMPLY TOO MANY PHYSICAL CONSTRAINTS TO THE HANDLING OF MORE THAN 50 OR 60 THOUSAND METRIC TONS OF GRAIN IN A MONTH THROUGH THE PORT OF KARACHI AND THE U.S. WHEAT MAY NOT BE FULLY CLEARED FROM THE PORT FOR SEVERAL MONTHS.

8. NEED FOR EARLY PLANNING FOR 1985. MUCH HAS BEEN SAID OF THE NEED FOR THE WFP TO DEVELOP AN ANNUAL SHIPPING PLAN TO FACILITATE ORDERLY ARRIVAL AND DISPATCH OF COMMODITIES THROUGH KARACHI PORT TO THE REFUGEE IMPACTED AREAS. NO SIGN OF SUCH A PLAN IS IN EVIDENCE. ONE PRECONDITION OF ANY SUCH PLAN IS THE EARLY AGREEMENT BY THE WFP AND GOP TO AN ANNUAL PROGRAM AND THE SETTING OF CREDIBLE TARGETS TO WHICH DONORS CAN RESPOND. WE HAVE URGED WFP/ISLAMABAD TO SOLICIT FROM SAFRON AN EARLY REQUEST FOR 1985 COMMODITIES FOR THE FEEDING OF AFGHAN REFUGEES IN PAKISTAN. LAST YEAR SAFRON'S REQUEST WAS MADE IN DECEMBER AND DUE TO WELL-DOCUMENTED PROBLEMS THE 1984 PROGRAM HAS STILL NOT BEEN AGREED TO.

9. KABUL MINIMIZE CONSIDERED. RATRAY

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